



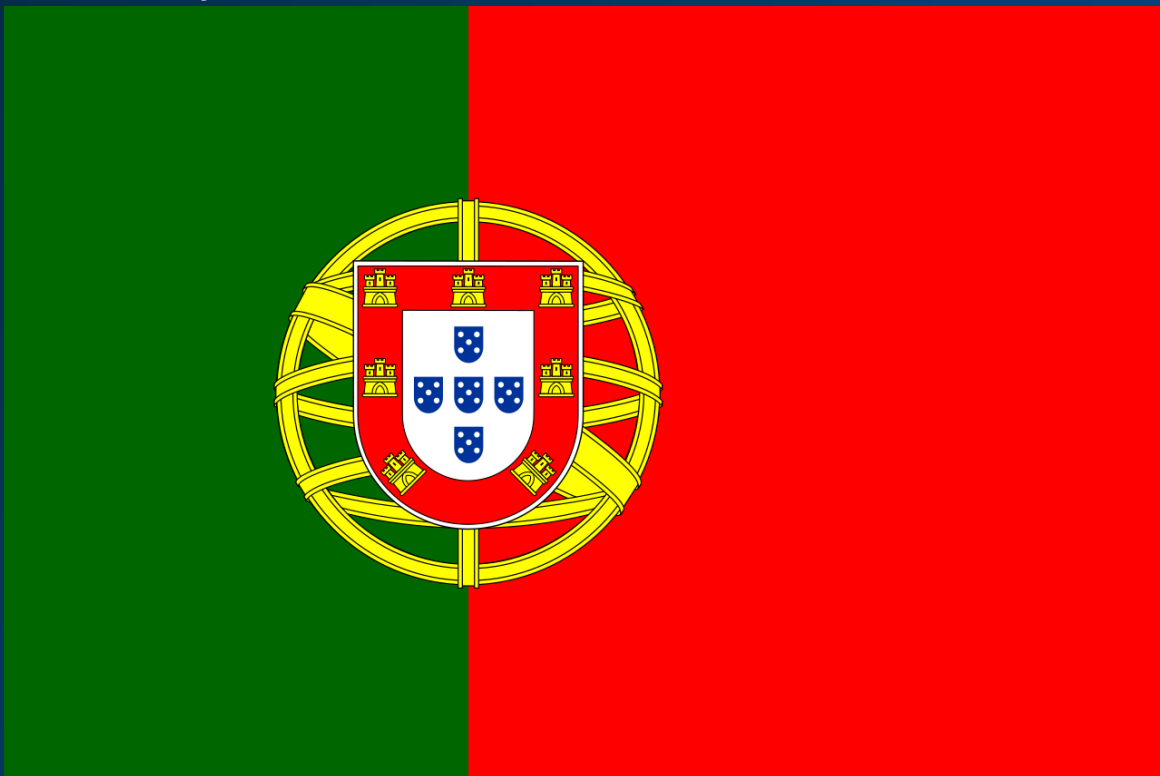
THE WORLD BANK

Development Economics • Global Indicators

ENTERPRISE SURVEYS

WHAT BUSINESSES EXPERIENCE

Portugal 2023 Country Profile



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The Country Profiles produced by the Enterprise Analysis Unit of the World Bank provide an overview of key business environment indicators in each economy, comparing them to their respective geographic region and group of countries with similar income levels. The same topics are covered for all countries with slight variations of indicators. All indicators are based on the responses of firms. To learn more about the Enterprise Analysis Unit and to obtain Country Profiles for other countries, please visit www.enterprisesurveys.org

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Economy Overview

Portugal 2023

Region: Europe & Central Asia
Income Group: High Income

Introduction

The Enterprise Surveys (ES) focus on many aspects of the business environment. These factors can be accommodating or constraining for firms and play an important role in whether an economy's private sector will thrive or not. An accommodating business environment is one that encourages firms to operate efficiently. Such conditions strengthen incentives for firms to innovate and to increase productivity — key factors for sustainable development. A more productive private sector, in turn, expands employment and contributes taxes necessary for public investment in health, education, and other services. Questions contained in the ES aim at covering most of the topics mentioned above. The topics include infrastructure, trade, finance, regulations, taxes and business licensing, corruption, management practices, and informality, access to finance, innovation, labor, and perceptions about obstacles to doing business.

The ES are conducted by the World Bank and its partners across all geographic regions and cover small, medium, and large firms. The size of the firm is determined by the number of employees: 5 to 19 (small), 20 to 99 (medium), and 100 or more (large). Firms with less than five employees are ineligible for the survey. Firms that are 100% state-owned are also ineligible.

The surveys are administered to a representative sample¹ of firms in the non-agricultural, formal, private economy. Sector coverage is defined consistently across all economies and includes the entire manufacturing sector and most services sectors: retail, wholesale, automotive repair, hotels and restaurants, transportation, storage,

communications, construction, and IT. Public utilities, government services, health care, and financial services sectors are not included in the sample (Figure 1). The ES interview takes place with top managers and business owners.

The ES are repeated every three years for a particular economy. By tracking changes in the business environment, policymakers and researchers can look at the effects of policy and regulatory reforms on firm performance. Repeated surveys aid in studying the evolution of the business environment and how it affects the dynamics of the private sector.

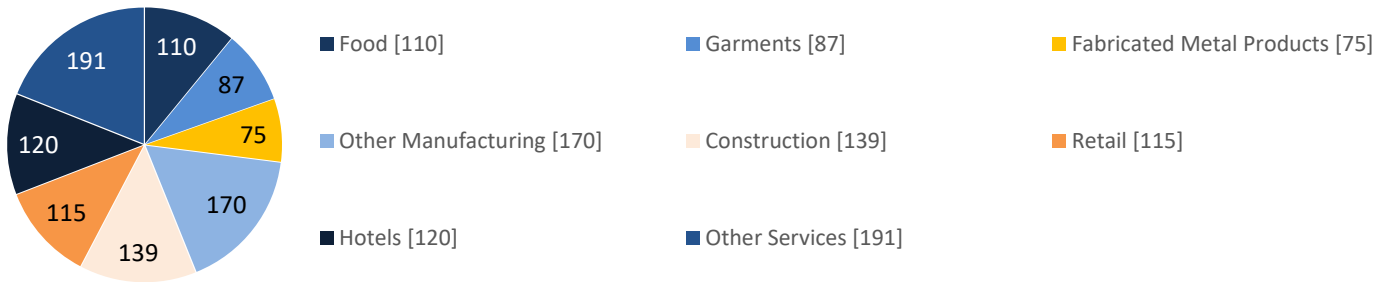
This document summarizes the results of the Enterprise Survey for Portugal. Business owners and top managers in 1007 firms were interviewed between April 2023 and February 2024. Figure 2 provides a description of the sample breakdown across the three survey design categories: business sector, firm size, and location.

Figure 1: Sectors of the economy covered by the Enterprise Surveys

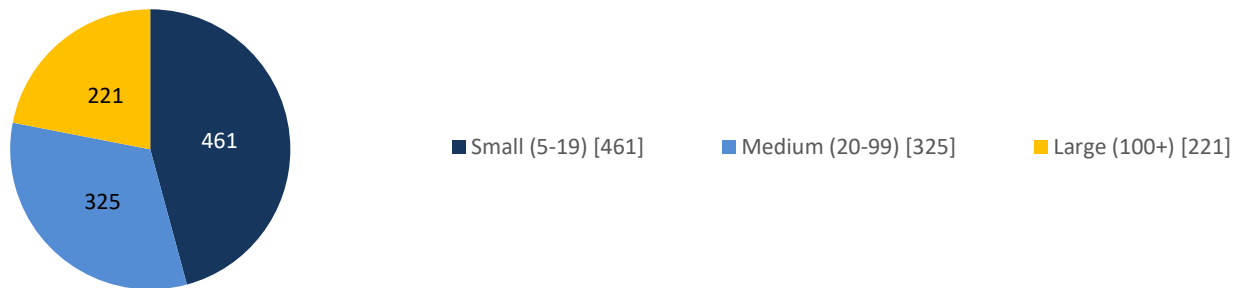
Excluded	Included
SECTORS Agriculture Fishing Mining Public utilities Financial intermediation Public administration Education, health and social work	SECTORS Manufacturing (all subsectors) Construction Motor vehicles sales and repair Wholesale Retail Hotels and restaurants Storage, transportation, and communications IT
ADDITIONAL CRITERIA <ul style="list-style-type: none"> • < 5 employees • Informal firms • 100% state-owned firms 	ADDITIONAL CRITERIA <ul style="list-style-type: none"> • 5+ employees • Formal (registered) firms • Minimum of 1% private ownership

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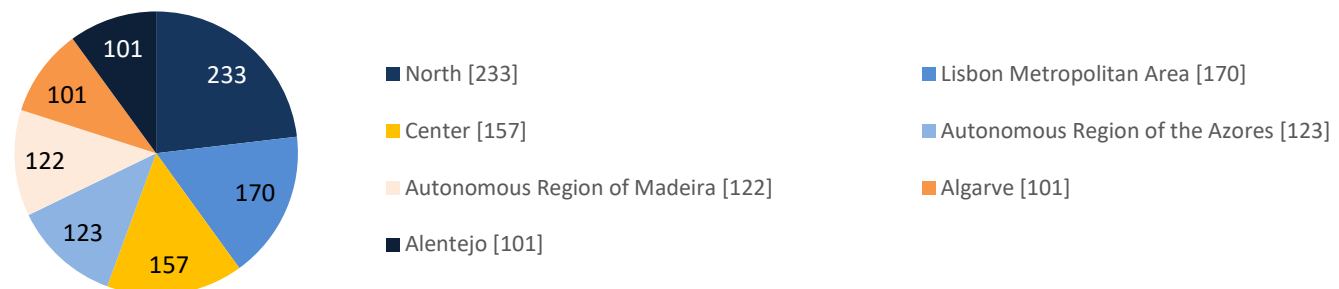
Figure 2: Characteristics of firms surveyed
Sector



Size



Location



Firms Characteristics

In addition to collecting information on the business environment and firm performance, the ES also collect information on characteristics of private firms. Figure 3 shows the distribution of firms in the private sector according to their age, measured by the number of years they have been in operation. The effect of the business environment on firm performance may depend on firms' experience and longevity. Also, older firms and young firms may differ in their ability to successfully navigate the business environment.

Figure 3: Age distribution of firms

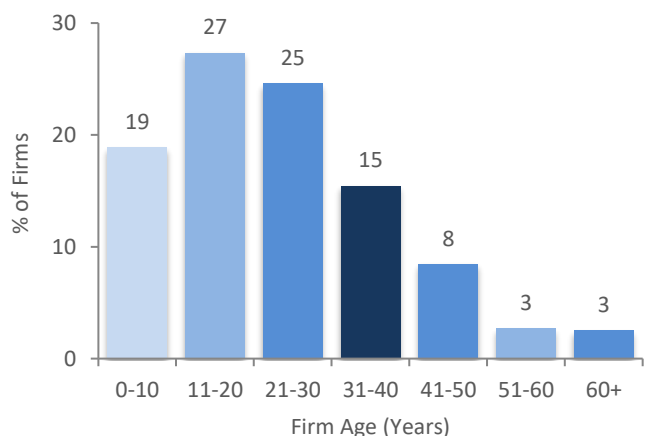
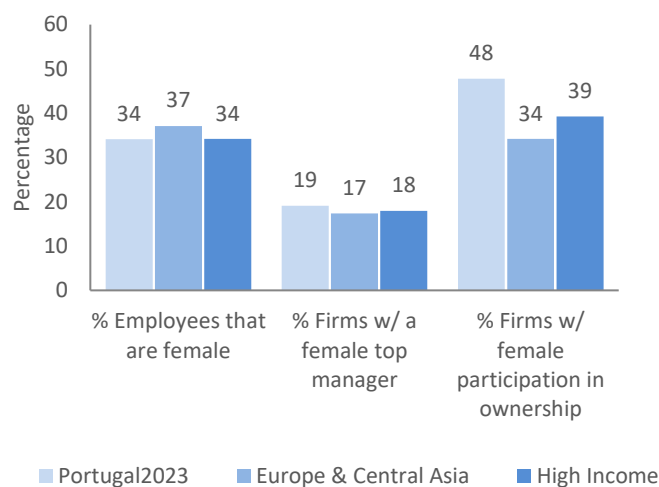


Figure 4 exhibits the percentage of female participation in employment, in top management and in firm ownership,

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compared to the equivalent percentages for the region and for economies with similar income levels. Female inclusion in economic activity is necessary for promoting shared prosperity, one of the twin development goals of the World Bank.

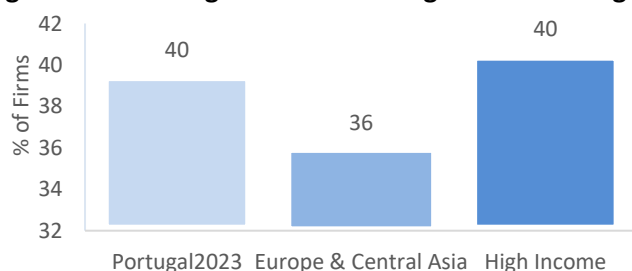
Figure 4: Female participation in employment, top management and ownership



Workforce

The ES collect workforce information such as the number of permanent full-time employees, the number of temporary employees, employees by gender, whether formal training is offered, and the top manager's experience working in the firm's sector. In addition, for manufacturing firms, the ES also collects the breakdown of the workforce between production and non-production workers and between skilled and unskilled production workers. Figures 5 and 6 highlight firms' investment in the skills and capabilities of their workforce.

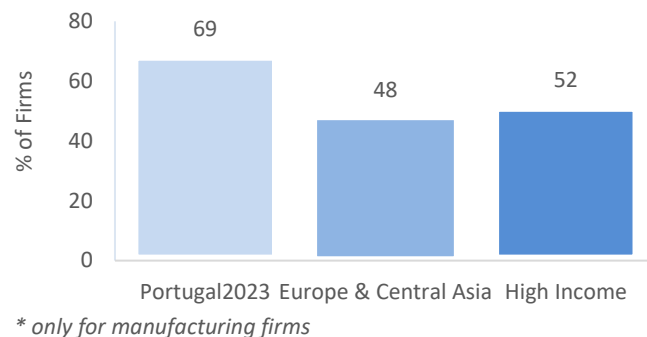
Figure 5: Percentage of firms offering formal training



The incidence of training is measured by the percent of firms that offer formal training and the intensity of

training is measured by the share of workers receiving training in the manufacturing sector.

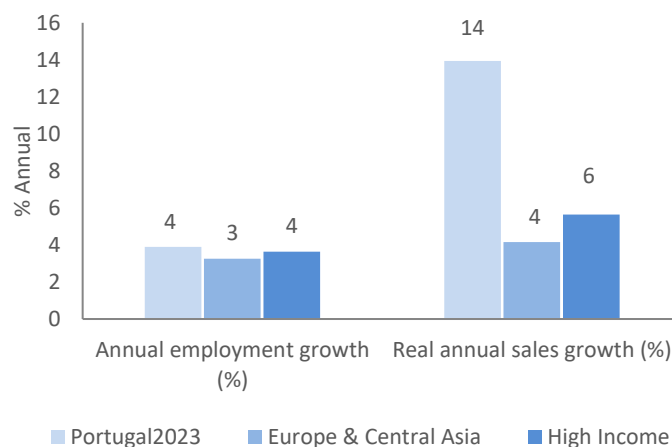
Figure 6: Within firms offering training, proportion of workers trained*



Firm Performance

If an economy's business environment is supportive and competitive, resources are often channeled to the most productive uses and firms invest to further increase their productivity. Using the responses to questions on annual sales and the total number of permanent full-time employees, both in the last fiscal year and three fiscal years earlier, growth measures can be computed for each firm. Figure 7 displays the resulting annual growth rate in employment and in real sales. By looking at business environment measures in conjunction with available performance measures, policymakers can determine which aspects of the business environment may be impeding or enabling the growth of the private sector.

Figure 7: Annual employment and sales growth



Physical Infrastructure

A well-developed physical infrastructure, including roads, electricity, water and telecommunications, is central to competitiveness and growth of an economy. Quality infrastructure efficiently connects firms to markets for inputs, products, and technologies. It reduces the cost of production and enhances the competitiveness of firms in domestic and international markets.

The ES capture the dual challenge of providing a strong infrastructure for electricity, water supply and telecommunications in addition to information on the development of institutions that effectively provide and maintain these public services.

Efficiency in the operation of the private sector requires a reliable supply of electricity. Figure 8 shows the extent to which firms face failures in the provision of electricity as measured by the percent of firms experiencing electrical outages and by the number of power outages. Inadequate electricity provision supply can increase costs, disrupt production, and reduce profitability.

Figure 8: Reliability of electricity supply and related losses

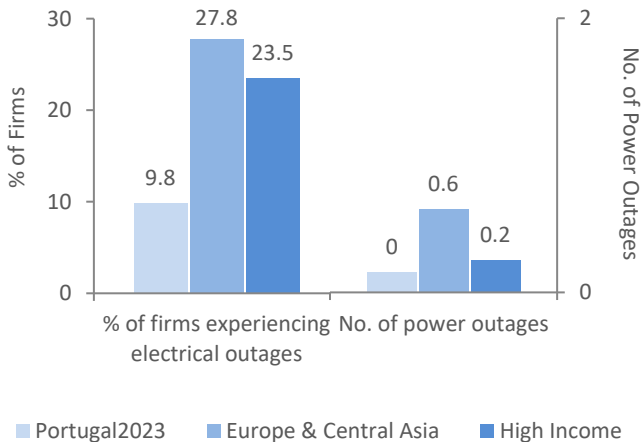
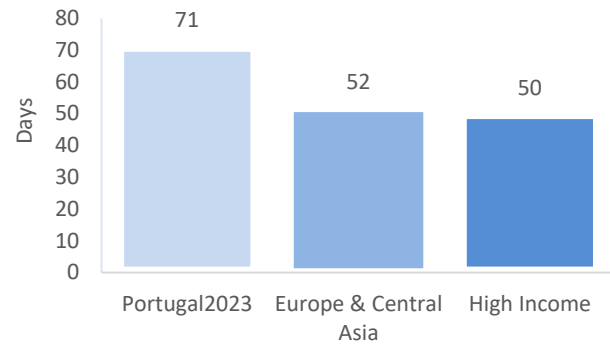


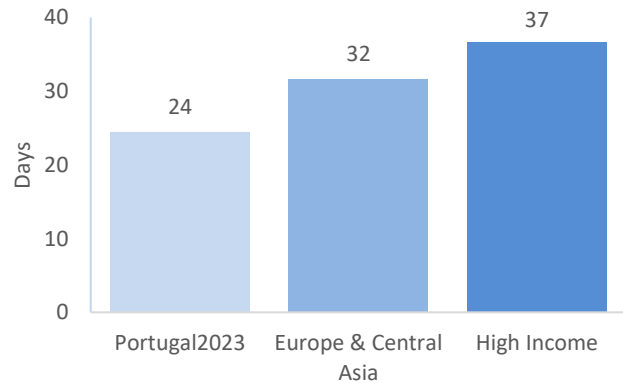
Figure 9 displays the efficiency of infrastructure services by quantifying the number of days it takes to obtain an electricity connection. Service delays impose additional costs on firms and may act as barriers to entry and investment.

Figure 9: Days to obtain an electrical connection



For many industries in the manufacturing sector water is also an important input in the manufacturing process. Figure 10 presents the number of days it takes to obtain a water connection. These service delays also impose additional costs on firms and may act as barriers to entry and investment.

Figure 10: Days to obtain a water connection



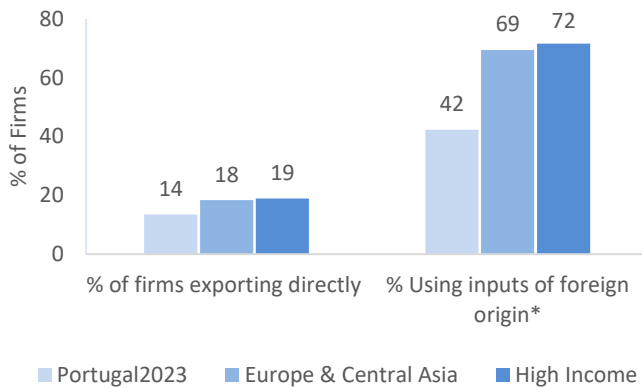
International Trade

Participation in international trade allows firms to expand, raise standards for efficiency, import materials at lower cost, and acquire updated and better technologies. However, trading also requires that firms deal with customs and trade regulations, and often firms are also required to obtain export and import licenses.

The ES quantify the trade activity of firms and collects information on the operational constraints faced when exporting and importing. Figure 11 provides a measure of the intensity of foreign trade in the private sector, captured by the percentage of firms that export directly at least 10% of their total annual sales. Figure 11 also shows the percentage of manufacturing firms that use inputs or supplies of foreign origin.

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Figure 11: Percentage of exporting and importing firms



* only for manufacturing firms

Efficient customs procedures enable businesses to directly export and import goods. Figure 12 displays the average number of days to clear customs for exports and imports. Delays in clearing customs for exports and imports create additional costs to the firm, can interrupt production, interfere with sales, and may result in damaged supplies or merchandise.

Figure 12: Average days to clear exports and imports through customs*



* only for manufacturing firms

Access to Finance

Well-developed financial markets provide payment services, mobilize deposits, and facilitate funding for the purchase of fixed assets – such as buildings, land, machinery, and equipment – as well as working capital. Efficient financial markets reduce the reliance on internal funds or informal sources such as family and friends by connecting firms that are creditworthy to a broad range of lenders and investors.

The ES provide indicators on the sources of firms financing and on the characteristics of their financial transactions.

Figure 13 compares the various sources used to finance purchases of fixed assets (investments). Investment purchases can be financed by internal sources, banks, inputs' supplier credit, or other sources, including non-bank financial institutions or personal networks. Excessive reliance on internal funds may indicate potentially inefficient financial intermediation.

Figure 14 displays two indicators of the use of financial services by private firms: the percentage of firms with a checking or savings account and the percentage of firms with a bank loan. The former indicator measures the use of deposit mobilization services which helps firms to manage their liquidity and payments. The second indicator measures the use of financial services on the credit side. Availability of credit permits funding projects that otherwise would be constrained by each firm's limited pool of funds.

Figure 13: Sources of financing for purchases of fixed assets

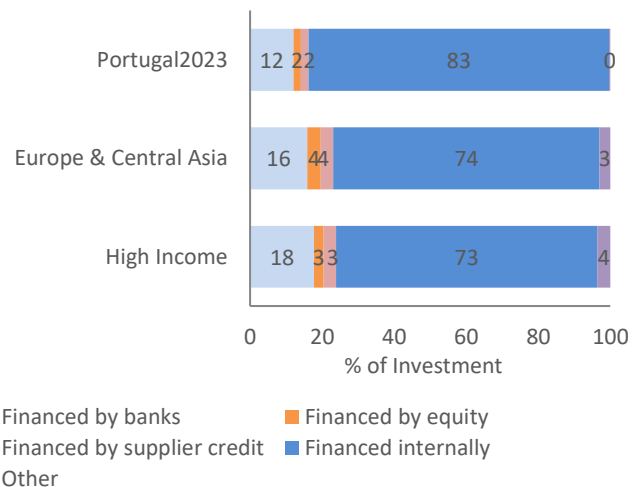
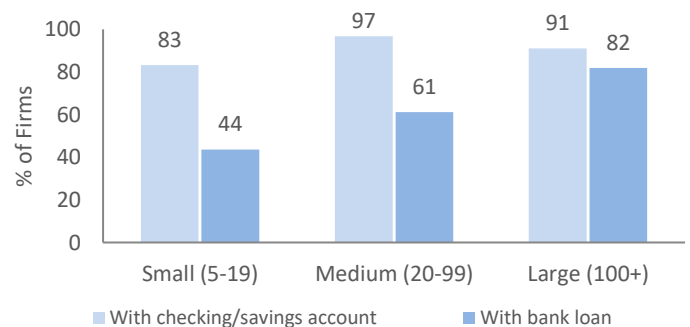


Figure 14: Use of financial services



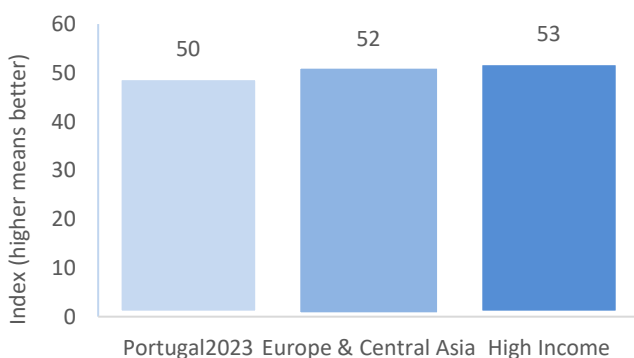
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Management Practices

Sound management practices have been shown to be a key element in firms' productivity and their overall performance. The ES indicators on management practices cover eight important aspects ranging from taking long-term actions to fix and avoid problems in production or service-delivery; number, time-horizon, and other features of production or service-provision targets; to the use of bonuses or promotions to reward better performance, and actions to limit under-performance.

Figure 15 illustrates the composite management practices index, which combines information from all eight components, each is also available as a separate ES indicator in the Appendix. The eight individual components and this composite index are useful when comparing a country with peers or comparator groups. The composite management practices index varies from 0 to 100, with 100 denoting an ideal, most well-structured management practice, whereby all eight subcomponents are handled most effectively. The ES indicators on management practices are calculated for firms with at least 20 workers.

Figure 15: Management practices index



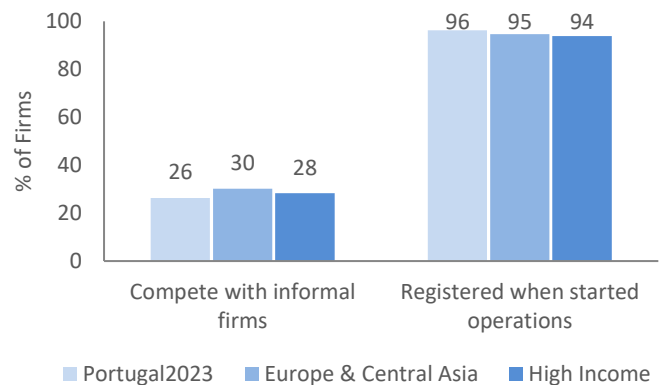
Informality

When firms are formally registered, they are required to abide by rules and regulations, which are commonly set by governments. Paying taxes is usually the most tangible consequence of becoming part of the formal private sector. Some firms try to avoid these consequences by not registering their business and thereby remaining in the informal sector. A large informal sector may represent a challenge to competing formal firms as informal firms are able to engage in practices that can give an unfair

advantage over formal firms that must comply with the prevailing rules and regulations.

Figure 16 provides two measures of the incidence of informality in the private sector. The first indicator is the percentage of firms that indicate that they face competition from unregistered or informal firms. The second indicator is the percentage of currently registered firms that started operations being formally registered.

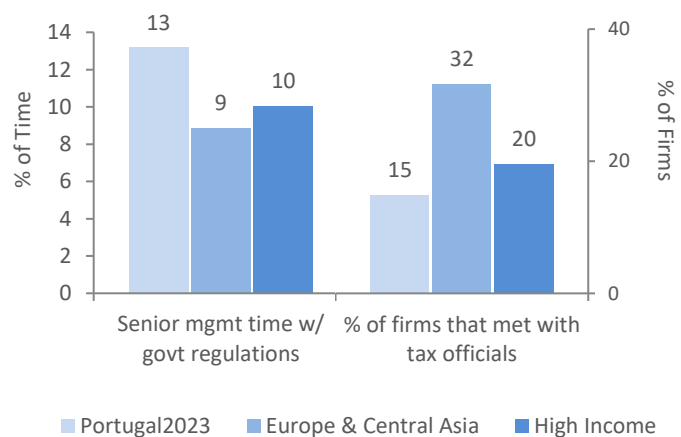
Figure 16: Firms and informality



Regulations, Permits, and Taxes

Good economic governance in areas such as regulations, business licensing, and taxation is a fundamental pillar of a favorable business environment. Registered firms pay taxes and are supposed to comply with regulations.

Figure 17: Time tax and meetings with tax officials



Permits and licenses are usually required for business to operate, build a new structure, and to import directly, among other activities. Ideally, these regulations and permits safeguard the general public's interest while

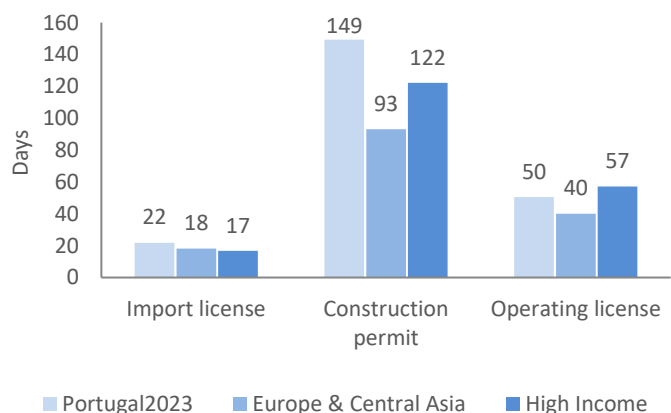
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remaining transparent and not imposing heavy burdens on the private sector.

The ES provide quantitative measures of regulations such as business licensing and taxation. Figure 17 illustrates the “time tax” imposed by regulations, which is the percentage of time spent by senior management dealing with regulatory compliance. Figure 17 also presents the percent of firms that were visited or required to meet with tax officials.

Figure 18 focuses on the efficiency of business licensing and permit services. The indicators measure the time required to obtain an import license, a construction permit, and an operating license. Delays in obtaining licenses can be costly to entrepreneurs as they add uncertainty and additional costs to much needed business transactions.

Figure 18: Number of days to obtain permits



Complying with regulations is costly for businesses. Excessive or inefficient regulations can discourage private sector activity and foreign direct investment.

Corruption

Corruption by public officials can be a major administrative and financial burden on firms. Corruption creates an unfavorable business environment by undermining operational efficiency and raising the costs and risks associated with running a private firm.

Inefficient regulations constrain firms’ operations as they present opportunities for soliciting bribes, where firms are required to make “unofficial” payments to public officials to get things done. In many economies bribes are common and quite high and they add to the bureaucratic

costs in obtaining required permits and licenses. They can be a serious impediment for firms’ growth and development.

Figure 19 provides a composite index of corruption, the bribery incidence, that reflects the percentage of firms experiencing at least one bribe payment request across six different transactions including paying taxes, obtaining permits or licenses, and obtaining utility connections.

The ES capture individual transactions where bribes may be solicited. Figure 20 displays the extent to which firms are requested to pay a bribe in order to receive selected public services. Businesses may be asked to pay bribes when they request a construction permit, or during meetings with tax officials. These two types of transactions are common instances where opportunities for bribery occur.

Figure 19: Bribery incidence (percent of firms experiencing at least one bribe payment request)

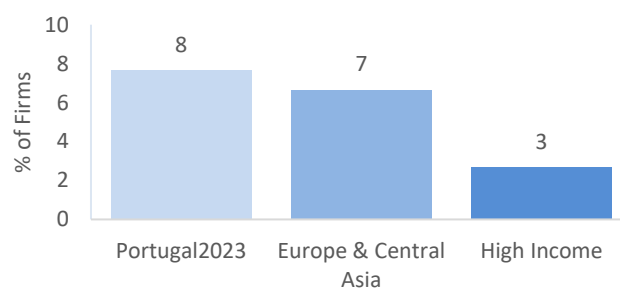
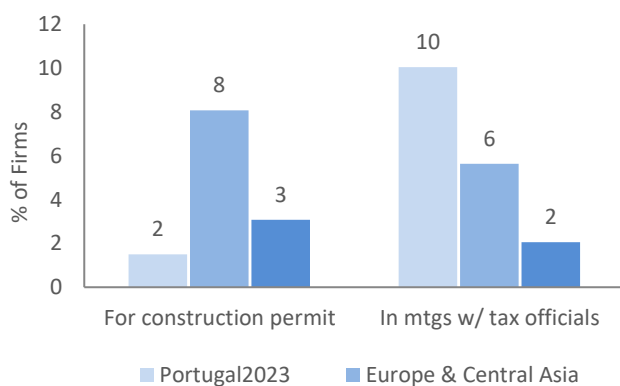


Figure 20: Percentage of firms requested or expected to give gifts or informal payments



Business Environment Obstacles

Most indicators in the ES are derived from survey questions that ask businesses for their actual experiences

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dealing with the business environment. For example, “How many days did it take to get a permit?” or “How many hours did the power outage last?”. A small number of survey questions ask business owners or top managers for their subjective opinion regarding the importance of various business environment elements.

Figure 21 shows the percentage of firms that consider a specific business environment obstacle as the most important one. The respondent was asked to choose the biggest obstacle to their business from a list of 15 business environment obstacles. The figure presents the

top 10 ranking obstacles compared to the regional averages.

Figure 22 displays the top 3 obstacles for small, medium, and large firms. In many economies, the perceptions of managers of large firms are very different from the perceptions of managers of medium and small firms. This is related to the capacity to navigate business environment obstacles: larger firms may have more options to face obstacles but at the same time they are also more visible and more exposed to failures of the business environment.

Figure 21: Top ten business environment constraints

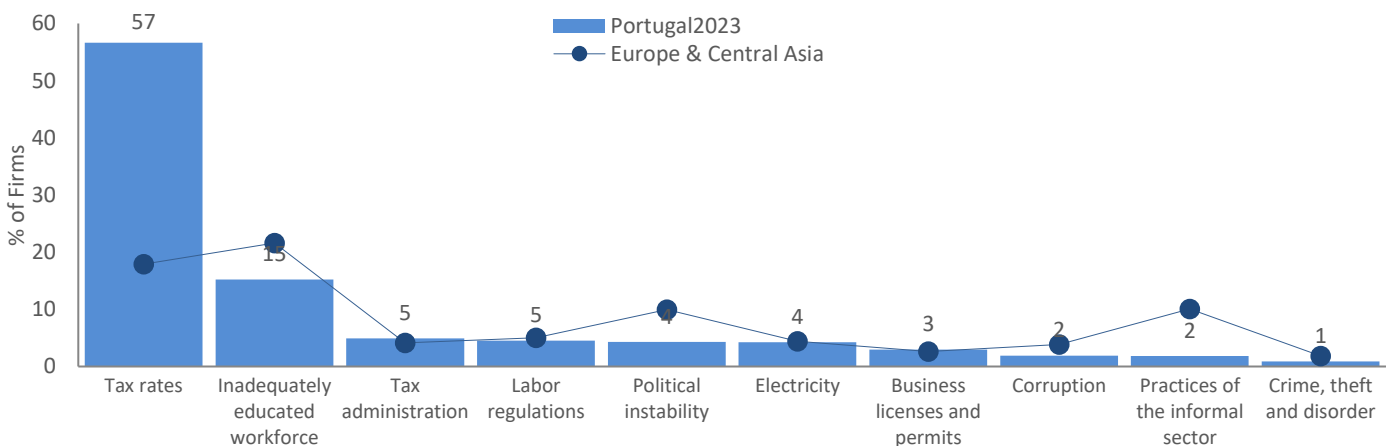
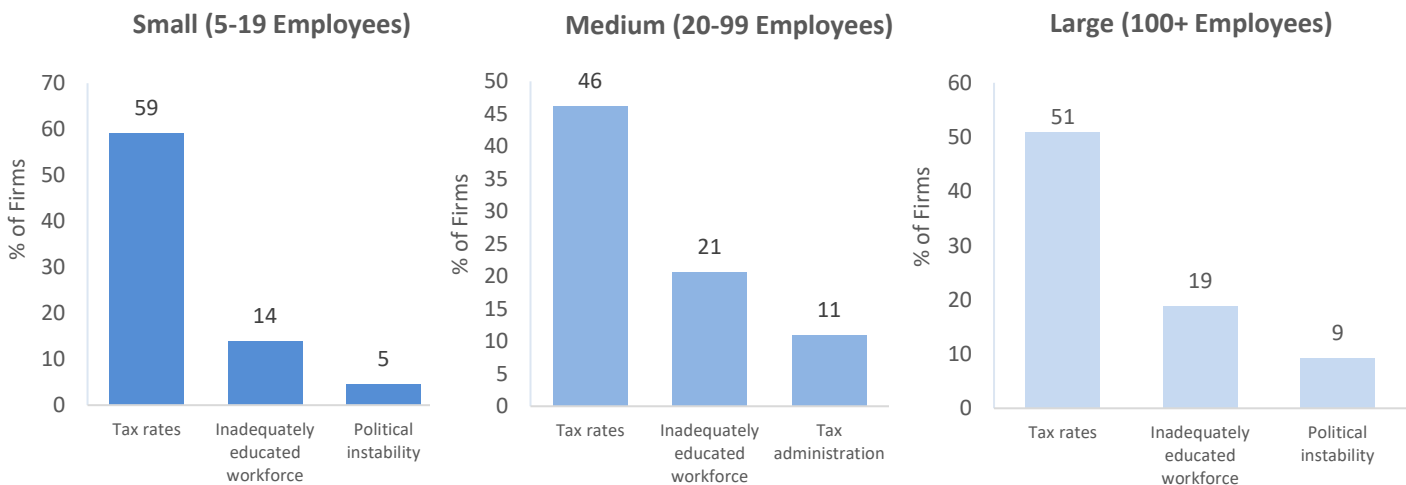


Figure 22: Top three business environment constraints by size



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Appendix

The following table contains the values of all indicator variables used in the country profile.

	Portugal2023				Europe & Central Asia	High Income
	All Firms	Small	Medium	Large		
Firm Characteristics						
Age of the establishment (years)	24.2	22.5	28.6	38.0	21.2	24.3
Percent of firms with at least 10% foreign ownership	4.7	3.7	5.9	16.8	8.0	9.7
Percent of firms with at least 10% government/state ownership	0.0	0.0	0.0	0.2	0.6	0.3
Gender						
Percent of firms with female participation in ownership	47.8	47.2	49.8	50.2	34.2	39.2
Percent of firms with a female top manager	19.1	21.2	13.3	4.2	17.3	17.9
Proportion of permanent full-time workers that are female (%)	34.2	32.9	38.8	38.9	37.1	34.2
Percentage of permanent full-time non-production workers that are female*	48.9	47.4	55.0	41.4	49.0	46.7
Percentage of permanent full-time production workers that are female*	31.0	28.4	36.5	38.0	33.7	26.7
Workforce						
Percent of firms offering formal training	39.5	34.8	56.8	59.3	36.0	40.5
Proportion of workers offered formal training (%)*	68.8	67.9	69.3	71.9	48.4	51.8
Years of the top manager's experience working in the firm's sector	28.3	27.4	30.8	33.8	21.8	23.8
Number of workers	23.5	9.2	37.9	214.3	28.9	26.6
Proportion of permanent workers (out of all workers)	98.3	98.2	98.5	99.3	96.4	96.5
Proportion of temporary workers (out of all workers)	1.7	1.8	1.5	0.7	3.6	3.5
Proportion of production workers (out of all permanent workers)*	73.1	71.8	76.2	75.3	69.9	68.2
Proportion of skilled workers (out of all production workers)*	74.7	78.1	69.4	56.6	79.9	80.9
Performance						
Real annual sales growth (%)	13.9	14.0	15.0	9.0	4.2	5.6
Annual employment growth (%)	3.9	3.9	3.8	4.4	3.3	3.6
Innovation and Technology						
Percent of firms that spend on R&D	16.3	n.a.	13.8	24.7	19.6	22.9
Percent of firms that introduced a new product/service	5.1	4.5	7.1	9.4	31.6	37.4
Percent of firms whose new product/service is also new to the main market	57.7	64.1	26.9	86.9	63.5	63.6
Percent of firms that introduced a process innovation	2.2	1.8	3.2	4.7	19.1	24.4
Infrastructure						
Number of electrical outages in a typical month	0.1	0.2	0.1	0.1	0.6	0.2
Percent of firms experiencing electrical outages	9.8	10.3	9.2	4.0	27.8	23.5
Days to obtain an electrical connection (upon application)	71.3	78.2	52.8	50.3	51.9	50.2
Delay in obtaining a water connections (days)	24.5	29.5	12.8	13.0	31.6	36.7
Trade						
Days to clear direct exports through customs	7.9	8.9	7.9	4.5	4.3	5.4
Percent of firms exporting directly (at least 10% of sales)	13.5	9.3	25.8	41.1	18.4	18.9
Percent of firms exporting directly or indirectly (at least 10% of sales)	18.2	13.0	35.4	45.2	23.0	23.6
Days to clear imports from customs*	7.9	6.7	6.6	15.0	5.9	6.5
Percent of firms using material inputs and/or supplies of foreign origin*	42.4	37.2	51.5	61.7	69.5	71.7
Finance						
Percent of firms with a checking or savings account	85.7	83.2	96.7	91.0	94.4	93.3
Percent of firms using banks to finance investments	17.2	16.3	19.0	19.0	27.5	29.3
Proportion of investment financed internally (%)	83.4	82.8	83.9	87.0	73.9	72.5
Proportion of investment financed by banks (%)	12.1	12.1	12.3	11.1	15.9	17.8
Proportion of investment financed by supplier credit (%)	2.1	2.8	0.7	0.9	3.5	3.4
Percent of firms using supplier/customer credit to finance working capital	16.4	15.6	18.9	20.4	20.3	23.6
Proportion of investment financed by equity or stock sales (%)	2.1	2.2	2.3	0.8	3.7	2.7

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	Portugal2023				Europe & Central Asia	High Income
	All Firms	Small	Medium	Large		
Management Practices						
Management practices index	49.8	n.a.	47.0	58.4	51.7	52.8
Score on action when a problem arose	74.4	n.a.	73.6	76.8	75.6	78.0
Score on number of performance indicators monitored	48.3	n.a.	46.2	54.7	44.4	48.3
Score on time focus of production/service provision targets	45.8	n.a.	42.1	57.4	57.6	59.1
Score on achievability of production/service provision targets	49.4	n.a.	47.8	54.2	48.9	49.7
Score on knowledge of production/service provision targets	41.1	n.a.	40.0	44.5	41.2	45.9
Score on basis of managers' performance bonuses	21.7	n.a.	16.3	38.6	31.3	28.7
Score on extent to which non-managers are promoted based on performance	66.5	n.a.	63.1	77.2	63.6	65.6
Score on extent to which under-performing non-managers are reassigned or dismissed	54.6	n.a.	52.9	60.1	37.1	36.6
Informality						
Percent of firms competing against unregistered or informal firms	26.4	26.9	25.9	18.8	30.2	28.3
Percent of firms formally registered when they started operations in the country	96.2	96.0	97.2	96.4	94.7	93.9
Regulations and Taxes						
Senior management time spent dealing with the requirements of government regulation (%)	13.2	12.9	14.9	11.6	8.8	10.0
Percent of firms that were visited or required to meet with tax officials	14.9	12.9	21.9	24.0	31.7	19.5
Days to obtain an import license	21.7	21.3	15.7	41.1	18.2	16.7
Days to obtain a construction-related permit	149.2	143.7	153.0	170.9	93.2	122.1
Days to obtain an operating license	50.5	47.3	41.1	103.9	40.0	57.1
Corruption						
Bribery incidence (percent of firms experiencing at least one bribe payment request)	7.7	10.4	1.3	0.0	6.7	2.7
Percent of firms expected to give gifts to get a construction permit	1.5	2.3	0.4	0.0	8.1	3.1
Percent of firms expected to give gifts in meetings with tax officials	10.0	14.1	2.3	0.0	5.6	2.1
Biggest Obstacle						
Access to finance	0.9	0.9	0.6	0.3	9.1	7.2
Access to land	0.4	0.2	0.6	2.2	1.6	2.9
Business licenses and permits	2.9	3.2	1.5	3.6	2.6	3.4
Corruption	1.9	2.0	1.9	1.0	3.8	1.5
Courts	0.5	0.5	0.3	0.2	1.3	0.6
Crime, theft and disorder	0.9	1.1	0.1	0.2	1.9	2.0
Customs and trade regulations	0.5	0.5	0.5	0.2	2.7	3.2
Electricity	4.2	4.6	3.4	0.6	4.4	4.1
Inadequately educated workforce	15.2	13.9	20.6	18.8	21.6	25.6
Labor regulations	4.5	3.4	9.0	7.5	5.1	8.5
Political instability	4.3	4.6	1.5	9.2	10.0	6.1
Practices of the informal sector	1.8	1.9	2.0	0.2	10.0	8.2
Tax administration	4.9	3.7	10.9	4.6	4.1	4.0
Tax rates	56.7	59.1	46.2	51.0	17.9	17.7
Transportation	0.4	0.3	0.9	0.4	3.8	5.0

* These indicators are computed only for the manufacturing sector

1. The sample for each economy is stratified by industry, firm size, and geographic region. The level of detail of the stratification by industry depends on the size of the economy. Stratification by size follows the three levels presented in the text: small, medium, and large. Regional stratification includes the main economic regions in each economy. Through this methodology estimates for the different stratification levels can be calculated on a separate basis while, at the same time, inferences can be made for the non-agricultural private economy as a whole. For more details on the sampling strategy, review the Sampling Note available at www.enterprisesurveys.org.